D-R-A-F-T

WV Flood Risk Explorer Technical Documentation - 6/13/2024

Please see data dictionaries below beginning on page #.

Introduction

The **WV Flood Risk Explorer** is part of a suite of flood risk assessment, visualization, and mitigation tracking tools known as the WV Flood Resiliency Framework for empowering communities and agencies across the state with the knowledge they need to better prepare for future floods. This online application is an interactive tool that shows which communities in West Virginia are most at risk from riverine flooding. It includes data about flood characteristics, physical / human vulnerabilities, and mitigation measures, all available at eight geographic levels. Benefits of using The WV Flood Risk Explore include support for mitigation planning, hazard mitigation assistance, and risk communication, ultimately ensuring that limited resources are channeled effectively for flood reduction efforts.

8 Aggregate Levels or Geographic Scales. Depending on the purpose and scales of analysis, users can explore property flood risk data at multiple aggregate or geographic scale levels: validating floodplain management practices at the incorporated/unincorporated scales; identifying mitigation actions at the community level, hazard mitigation planning at the county or regional scales, resiliency planning at the statewide scale, initial Risk MAP discovery phase at the watershed scale, or loss of property and life at the river/stream scale.

8 Aggregate or Geographic Scale Levels

- Statewide
- 11 Regional Councils
- 55 Counties
- 284 Communities
- 55 Unincorporated Areas
- 229 Incorporated Places

- 33 Watersheds
- 155 Named Streams (Top 2%)

FLOOD RISK ASSESSMENT METHODLOGY

West Virginia is unique in that it maintains a detailed inventory of nearly 98,000 primary structures in the high-risk flood zones of the state. Building-level risk assessments (BLRA) for each structure to include building dollar exposure and damage loss estimates are displayed for each structure on the WV Flood Tool's RiskMAP View.

While the **WV Flood Tool** shows flood characteristics, exposure, vulnerability, loss estimates, and mitigation measures at the property level, the **WV Flood Risk Explorer** aggregates hazard data to indicate the communities most at risk of riverine flooding. The WV Flood Risk Explorer quantifies flood risk by various indicators that are grouped into the following categories: floodplain characteristics, building exposure, building characteristics, critical infrastructure, community assets, damage estimates, people / social factors, and other hazards. The cumulative risk assessment includes damage loss and population displacement models computed from FEMA's Hazus methodology. Also incorporated in the risk assessment is a social vulnerability index, developed for West Virginia based on eight socioeconomic and demographic indicators. Most of the flood risk indicators are measured for a major storm like the 1% annual chance (100-yr) flood event.

Indicator Rankings and Flags. There are 29 primary flood risk flood risk indicators from the incorporated place to regional geographic scale, and eight indicators for the watershed and stream scales. Using the inclusive percent ranking function, flood indicator rankings are computed for each flood risk variable and for every geographic level. Percentile ranking values range from 0 to 1, with the higher values indicating greater vulnerability. During the percent ranking calculations, the incorporated place and watershed scales with less than 10 and 100 buildings, respectively, are excluded from any ratio calculations. For each geographic scale, the percentiles of each risk variable are then summed and an overall percentile ranking computed for each of the eight geographic scales. Flags of each indicator variable are calculated for the top 10% (90th percentile) and top 20% (80th percentile) of each geographic level to support different scales of analysis.

Data Dictionaries and Export Function. Data dictionaries describe the contents, format, and structure of the databases for the Risk Indicators and Supplemental Assessment Information. All general and flood risk data sets can be downloaded to a spreadsheet file using the Export Data function.

Risk Assessment Reports. Various web reports are generated for each geographic scale. Pre-defined report types are as follows.

- Single Geographic Entity (all scales)
 - o Risk Indicator Report Only the Top 20% Risk Indicators shown.
 - o Risk Indicator Report All Risk Indicators
 - o Full Risk Assessment Report All Risk Indicators and Supplemental Information
 - Building-Level Report (Top Building Rankings Value, Depth, Damage, Minus-Rated)
- Comparison Risk Indicator Report (all scales). Compares selected geographic unit with highest to lowest risk communities.

Shared links allow users to share web reports by geographic scale and report type. Web reports include hyperlinks to additional floor risk information. The syntax of the shared URL link must contain the (1) report type, (2) geographic feature identifier (CID, FIPS, HUC8, or Stream Name), and (3) scale level (M-Munipalities/Incorporated Place, U-Unincorporated Area, CID-Community, C-County, R-Regional Council, ST-WV-State, W-Watershed, S-Stream/River.

Figure 1. Flood Risk Assessment Categories and Risk Indicators.

	CATEGORY	INDICATOR
		Floodplain Area
	(1) FLOODPLAIN	Floodplain Length
	CHARACTERISTICS	Floodplain Depth ¹²
		Flood Disaster Frequency
		Building Floodplain Count ¹²
	(2) BUILDING	Building Floodway Count ¹²
	EXPOSURE	Building Floodplain Ratio
		Building Density ¹²
<u>.s</u>		Building Value ¹²
~	(2) DUILDING	Mobile Home
~	(3) BUILDING CHARACTERISTICS	Basement
ŏ	CHARACTERISTICS	One Story
ŏ		Building Year*
Flood Risk	(4) CRITICAL	Essential Facilities
	INFRASTRUCTURE	Roads Inundated
Overall	(5) COMMUNITY	Historical Assets
<u> </u>	ASSETS	Non-Historical Assets
Š		Substantial Damage Estimates*12
Ó	(6) DAMAGE	Previous Claims
	ESTIMATES	Repetitive Loss
		Population in Floodplain
	(7) PEOPLE / SOCIAL	Population Displaced
		WV Social Vulnerability Index
	(8) OTHER HAZARDS	Dam/Levee Failure
		Landslides
		Karst
* 5 4 - 15 - 1	e Indicators 1 Diver/Stream Ind	

^{*} Multiple Indicators

¹ River/Stream Indicator

² Watershed Indicator

FLOOD RISK CATEGORIES AND INDICATORS

FLOODPLAIN CHARACTERISTICS. Flood risk indicators of the **floodplain characteristics** category measure the area, length, and depth of high-risk flood zones. This category also includes the frequency of declared flood disasters since 1953 to measure flood risk.

- Floodplain Area: Total acreage of Special Flood Hazard Area (used for unincorporated place and larger scales); or ratio of Special Flood Hazard Area to total geographic scale area (used for incorporated place scale).
- Floodplain Length: Total length in miles of Special Flood Hazard Area (used for unincorporated place and larger scales); or ratio of Special Flood Hazard Area to total community area (used for incorporated place scale).
- **Flood Depth Median:** Median value of flood depths of all primary structures inventoried in the high-risk flood zones.
- Flood Disaster Frequency: Number of-declared flood disasters in a county since 1953.

BUILDING EXPOSURE. The category **building exposure** counts primary structures in the high-risk Special Flood Hazard Area and Regulatory Floodway. It also identifies building densities by the ratios of buildings in high-risk flood areas to total buildings or to specific geographic areas. All buildings inventoried in the high-risk flood zones, or 1% annual chance (100-yr) floodplain, are verified as primary structures using various reference data sets: tax parcel assessments, E-911 addresses, aerial imagery, building pictures, elevation certificates, etc. Building counts of less than 10 structures are excluded from risk assessments at the incorporated place scale.

- Building Floodplain Count: Building count in Special Flood Hazard Area.
- Building Floodway Count: Building count in Regulatory Floodway.
- Building Floodplain Ratio: Percentage of floodplain buildings to total buildings.
- **Building Density:** Density of buildings in high-risk flood areas to total floodplain acres (or building per mile for rivers/streams).

BUILDING CHARACTERISTICS. This group of risk indicators is associated with **building characteristics**, such as the median appraisal dollar value of all primary structures in high-risk floodplains susceptible to flooding. Additionally, this category includes building property factors more vulnerable to flood risk, like the percentages of floodplain buildings that are manufactured homes, one-story structures, PRE-FIRM structures, or have subgrade basements. Although building stock type and value properties are primarily determined from tax assessment data (building value, occupancy class, foundation type, story, building year, and area), the Building-Level Risk Assessment (BLRA) database allows for the default tax assessment data values to be replaced with more accurate user-defined values from other data sources. The building year and date of the initial Flood Insurance Rate Map (FIRM) identifies the Pre- or Post-FIRM status of structures. The last risk factor of this category is minus-rated POST-FIRM structures, a percentage of structures that may not have been mitigated properly according to local floodplain management ordinances. Note that all the detailed building attributes of this category are collected for all primary structures in the Special Flood Hazard Area, or 1% annual chance (100-yr) floodplain.

- **Building Value:** Median of appraised values from the most recent tax assessment data or other building value data sources for tax-exempt structures.
- Mobile Home Ratio: Percentage of manufactured buildings (occupancy code RES2) among all single-family structures.
- **Subgrade Basement Ratio:** Percentage of primary structures with subgrade basements. A basement is any portion of a structure that has a subgrade floor (below ground level) on all sides.
- One-Story Building Ratio: Percentage of one-story structures.
- Pre-FIRM Building Ratio: Percentage of Pre-FIRM buildings.
- Post-FIRM Building Ratio: Percentage of minus rated Post-FIRM buildings.

CRITICAL INFRASTRUCTURE. The **critical infrastructure** category includes risk indicators for essential facilities and roadways, both community lifelines that enable the continuous operations of critical business and government functions during and after a disaster.

- Essential Facilities: Number of essential facilities in the in the high, moderate, and reduced risk flood zones. Providing critical services to the community, essential facilities include police and fire stations, E-911 emergency operations centers, schools, hospitals, and nursing homes.
- Roads Inundated Ratio: Percentage of roads inundated by flood waters of 1 foot or more by a major 1% annual chance (100-yr) flood event.

COMMUNITY ASSETS. Community assets are historical structures listed on the National Register of Historic Places, government facilities (federal, state, local), emergency medical services (EMS), religious organizations, utilities, postsecondary educational facilities, or other buildings of significance that contribute to the built environment of a community. The **community assets** category is comprised of historical and non-historical assets in the Special Flood Hazard Area, or 100-yr floodplain.

- Historical Assets: Number of historical community assets listed on the National Register of
 Historic Places, the official list of the Nation's historic places worthy of preservation, and includes
 buildings identified within National Register Areas constructed before 1930.
- Non-Historical Assets: Number of non-historical community assets including utilities (water, sewage, gas, electric, or phone), post-secondary educational facilities, emergency medical services (EMS), government buildings providing public services, and facilities hosting religious services.

DAMAGE ESTIMATES. This category of risk indicators measures building damage by estimation models and recorded flood insurance claims. Substantially damaged building risk indicators estimate the number and ratio of primary structures where the damage exceeds 50% of the building value. Damage loss estimates are calculated using FEMA's Hazus methodology and the best available depth grids for a 1% annual chance event. Other risk indicators of the **damage estimates** category are FEMA data sets that include previous NFIP flood claims and repetitive loss structures.

- **Substantial Damage Count:** Estimated number of primary structures substantially damaged from a 1% annual chance (100-yr) flood.
- **Substantial Damage Ratio:** Percentage of substantially damaged structures (damaged equal to or greater than 50% of the building value) to total floodplain structures.
- **Previous Damage Claims:** Number of previous flood-related insurance claims for a geographic unit since 1978.
- Repetitive Loss Structures: Number of NFIP-insured structures that have had at least 2 paid flood losses of more than \$1,000 each in any 10-year period since 1978.

PEOPLE / SOCIAL. This group of risk indicators measures various **people and social** vulnerabilities. Population in the floodplain is computed at the building level by identifying the type of residential building (single family, apartment, et.) and corresponding number of units, then multiplied by the average household size from community-level Census statistics. Population displacement is calculated for those residential structures where the flood depth exceeds 1 foot. Additionally, short-term shelter needs for up to three weeks are computed using FEMA's Hazus methodology, in which the above-mentioned displaced population is combined with Census income and age data to generate the shelter model estimates.

Population risk indicators calculate the population percentage residing in the high-risk flood zones and population percentage displaced by a 1% annual chance flood event. A WV Social Vulnerability Index (SVI) of eight socioeconomic and demographic indicators measures a population's vulnerability to flood hazard. The select SVI indicators are economic factors (Poverty Rate, Unemployment Rate), population characteristics (Vulnerable Ages Rate, Disability Rate, Population without a High School Education, Population Change), and housing (Median Housing Unit Value, Mobile Homes as Percentage of Housing).

- **Population in Floodplain:** Percentage of population residing in the high-risk Special Flood Hazard Area to total population.
- **Population Displaced:** Estimated percentage of population displaced by a major flood of a 1% annual chance (100-yr) probability, causing inundation of equal to or greater than 1 foot.
- WV Social Vulnerability Index: Social vulnerability index developed for West Virginia based on eight socioeconomic and demographic indicators.

RISK FACTORS: DESCRIPTION, RATIONALE, RECOMMENDATIONS, DATA SOURCES

FLOODPLAIN AREA (Acres)

Acreage of Special Flood Hazard Area (SFHA), or 1%-annual-chance (100-yr) floodplain. Note that the following areas are excluded in the total acreage: Open water lakes > 10 acres; Large riverbank-to-bank > 500 ft.; Federal lands > 10 acres.

Rationale	Recommendations
For unincorporated areas and at the county level, it	Larger jurisdictions must be vigilant in monitoring
may be more challenging for communities larger in	and permitting new development for an expansive
geographic size to enforce their floodplain	geographic area that includes a large amount
management ordinance. Often larger jurisdictions	floodplain area and miles.
have more acres and miles of floodplain extent than	
compared to smaller communities. In smaller	
communities, the floodplain area is compacted and	
thus new development in the floodplain should be	
easier to monitor than larger rural areas or	

Data Sources: FEMA FIRMs; Streams and Waterbodies (USGS NHD 24K), Public Lands (USGS PAD-US)

FLOODPLAIN AREA RATIO (%)

countywide.

Special Flood Hazard Area (SFHA) acreage to Total Community Area.

Rationale	Recommendations
At the community level, incorporated places with a	A high floodplain ratio indicates less available land
higher ratio of floodplain area to community area	for development outside the floodplain.
face more significant challenges for development.	Communities facing this situation should adopt
Small towns in which a high percentage of their total	higher standards for development within the
incorporated land is in the Special Flood Hazard Area	floodplain. Additionally, they should consider
(SFHA) often have a higher flood exposure than	implementing green infrastructure solutions, such
other communities. Essential facilities and other	as wetlands and permeable surfaces in vicinity of
significant structures that provide critical services to	their communities, to manage flood risks
the community are often located in high-risk	effectively.
floodplains of smaller communities.	
	Smaller jurisdictions must be vigilant in relocating critical facilities away from the floodplain along with enforcing its floodplain management ordinance for any development.
	Although expensive to build and maintain, engineering flood mitigation structures like levees, floodwalls, and dams protect vulnerable floodprone communities.
Data Sources: FEMA FIRMs; Streams and Waterbodies (USGS NHD 24K), Public Lands (USGS PAD-US)	

FLOODPLAIN LENGTH (Miles)

The total river/stream length in miles of high-risk 1%-annual-chance (100-year) floodplains. Same rationale and recommendations as *Floodplain Area* indicator.

Tationale and recommendations as <i>Floodplain Area</i> indicator.		
Rationale	Recommendations	
For unincorporated areas and at the county level, it may be more challenging for communities larger in geographic size to enforce their floodplain management ordinance. Often larger jurisdictions have more acres and miles of floodplain extent than compared to smaller communities. In smaller communities, the floodplain area is compacted and thus new development in the floodplain should be easier to monitor than larger rural areas or countywide.	Larger jurisdictions must be vigilant in monitoring and permitting new development for an expansive geographic area that includes a large amount floodplain area and miles.	
Data Sources: FEMA FIRMs: Streams and Waterbodies (USGS NHD 24K). Public Lands (USGS PAD-US)		

FLOODPLAIN LENGTH RATIO (%)

Floodplain Length (miles) Distance to Community Area Ratio. Units are miles per square meter. Same rationale and recommendations as *Floodplain Area Ratio* indicator.

rationale and recommendations as Floodplain Area Ratio indicator.	
Rationale	Recommendations
For unincorporated areas and at the county level, it may be more challenging for communities larger in geographic size to enforce their floodplain management ordinance. Often larger jurisdictions have more acres and miles of floodplain extent than compared to smaller communities. In smaller communities, the floodplain area is compacted and thus new development in the floodplain should be easier to monitor than larger rural areas or countywide.	Larger jurisdictions must be vigilant in monitoring and permitting new development for an expansive geographic area that includes a large amount floodplain area and miles.
Data Sources: FEMA FIRMs: Streams and Waterbodies (USGS NHD 24K), Public Lands (USGS PAD-US)	

FLOOD MEDIAN DEPTH (Feet)

Median value of flood depths of all primary structures inventoried in the high-risk flood zones.

Rationale Recommendations

The depth of floodwater around a structure is by far the most critical element to be considered in planning and designing flood proofing measures. The floodwater depth largely determines the strength and stability requirements for the structure as a whole and for individual structural elements below the design flood level. Source: <u>USACE</u>.

Mitigation measures such as elevation and wet floodproofing are not economically effective for very deep flood depths greater than 12 feet.

Source <u>USACE</u>. Dry floodproofing is not recommended where the depth of water under base flood conditions is greater than 3 feet and base flood velocities exceed 5 feet per second. Source <u>FEMA</u>.

Data Sources: WV BLRA; FEMA model-backed depth grids; Hazus-generated depth grids.

Notes: In some cases, depth grid anomalies or map errors may result in high flood depths of select structures and thus should be validated.

FLOOD DISASTER FREQUENCY (#)

Number of-declared flood disasters in a county since 1953.

Rationale	Recommendations
Previous disasters and frequency indicate potential	A major disaster declaration provides a wide range
for future risk. In addition, the recentness of flood	of federal assistance programs for individuals and
disasters has proven to increase communities'	public infrastructure, including funds for both
willingness to seek mitigation activities.	emergency and permanent work.

In West Virginia, many flood control structures (e.g., dams, levees, flood walls) built in the 20th Century have decreased the number of major flood disasters.

Historical flooding including high water marks should be incorporated into communities' flood reduction efforts to include areas of mitigation interest. Research of flood fatality locations and risk behavior of past major floods should be studied as well.

Data Sources: FEMA's Disaster Declarations for States and Counties online <u>database</u>. Incident subcategories include "flood" or "severe storms" or "hurricanes".

BUILDING COUNT IN SFHA (#)

All primary insurable structures in the effective 100-year Floodplain or Special Flood Hazard Area (SFHA).

Rationale

The higher number of buildings in the floodplain indicates higher physical and human exposure to riverine flooding. More structures also correlate to higher debris totals and displaced people from a major storm.

If a building owner has a mortgage from a federally regulated lender and the property is in the Special Flood Hazard Area, then the building owner is required by Federal law to carry flood insurance.

The building count in the SFHA is a programming variable required for those communities participating in FEMA's Community Rating System (CRS) program.

Recommendations

Communities with a high floodplain building count should actively engage property owners about flood insurance and minimizing flood losses of property owners. See <u>Floodsmart.gov</u> for more information.

Communities can become more resilient to flooding by exceeding the minimum NFIP requirements. Higher building standards adopted by local communities may include increasing the freeboard of the base flood elevation; or encourage property owners to build to the higher 500-year flood elevation or historical high-water mark.

Floodplain managers and emergency planners should pre-load at-risk structures into substantial damage estimator software. Local officials should review early warning systems as well as short-term shelters located outside the floodplain and away from inundated roads.

State and county leaders should prioritize predisaster planning for communities with many flood-prone buildings.

Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA

BUILDING COUNT IN FLOODWAY (#)		
Primary structures located in the Regulatory Floodway of 100-Year Floodplain		
Rationale	Recommendations	
High flood velocities and deep flood depths increase	Community floodplain management ordinances	
the likelihood of physical damage and loss of life.	often recommend not constructing closed	
	foundations or solid perimeter walls where flood	
Structures in the floodway require the purchase of	velocities exceed 5 feet per second. Source:	
mandatory flood insurance for federally-backed	Kershaw County, SC. Nonstructural mitigation	
loans.	measures are not recommended either where high	
	flood velocities exceed 6 feet per second or where	
Restricted development. Before a local permit can	debris impacts may occur. Source <u>USACE</u> . FEMA	
be issued for proposed development in the	recommends open foundations (e.g., piers, posts,	
floodway, a "No-Rise/No Impact" certification must	columns, pilings) for riverine SFHAs where flow	
be submitted by a professional engineer licensed in	velocities are expected to exceed 10 feet per	
West Virginia to ensure a proposed project won't	second. Source <u>FEMA</u> .	
increase flood levels.		
Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA		

BUILDING FLOODPLAIN RATIO (%)		
Percentage of floodplain buildings to total buildings		
Rationale	Recommendations	
A higher ratio of buildings in the floodplain to total	See building count in SFHA.	
buildings signifies a greater physical and human		
exposure to flooding		
Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA		
Note: Building counts of less than 10 structures are excluded from risk assessments at the incorporated		
place scale.		

BUILDING DENSITY (Buildings per acre)		
Density of buildings in high-risk flood areas to total floodplain acres (or building per mile for		
rivers/streams).		
Rationale	Recommendations	
A higher ratio of buildings in the floodplain to total	See building count in SFHA.	
buildings signifies a greater physical and human		
exposure to flooding		
Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA		
Note: Building counts of less than 10 structures are excluded from risk assessments at the incorporated		
place scale.		

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BLDG. MOBILE HOMES RATIO	
Rationale	Recommendations
Lightweight manufactured homes are not designed to withstand floods and are more vulnerable to flood damage. Communities with a higher prevalence of	Manufactured (mobile) homes should be prioritized for evacuation during flooding.
manufactured homes often encounter more obstacles in achieving resilience, as these structures typically do not offer the same level of security as traditionally constructed homes. Moreover, these homes are often situated in regions beyond the urban core, where access to major roadways and public transit systems may be limited.	Mobile homes must be elevated so that the lowest floor is above the Base Flood Elevation (BFE) of a 1% Annual-Chance event and anchored to a permanent foundation to resist flotation, collapse, or lateral movement. When a manufactured home is elevated, it is important that all parts exposed to floodwaters are made of flood damage-resistant materials. Additionally, utility systems and mechanical equipment of a mobile home must be
	elevated to or above the BFE. Flood vents must be appropriately provided to protect enclosing elements below the lowest floor. Source: FEMA and WV Division of Homeland Security and Emergency Management.

Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA Note: Building counts of less than 10 structures are excluded from risk assessments at the incorporated place scale.

BLDG. SUBGRADE BASEMENTS RATIO

Rationale Recommendations

Subgrade basements can flood quickly, especially in the event of flash floods, leading to structural damage, property loss, and increased recovery costs. Due to their below-ground location, basements are at a higher risk of flooding during heavy rainfall or rising water levels, especially in areas with poor drainage or high water tables.

Electrical equipment in basements can increase the risk of electrocution while flooding.

Basements below BFE are not allowed in new development and flood insurance coverage is very limited in existing basements for very good reason. It only takes an inch of water over the sill and the entire basement fills up! Excavating a basement into fill doesn't always make it safe because saturated groundwater can damage the walls. Source: WV Division of Homeland Security and Emergency Management.

For existing basements, filling them in, if possible, can be a mitigation effort.

Constructing berms and barriers, only with required permits, can help water slope away from basements. Electrical components, mechanicals, and appliances in floodplain basements should be elevate to at least one foot above the base flood elevation. When elevating is not an option, barrier walls and waterproofing can be considered to protect such equipment from serious damage. Installing sump pumps and backflow valves can help mitigate basement flooding with a relatively lower cost. Overhead sewer systems can be used to prevent sewer backup while flooding in basements. Source: <u>FEMA</u>.

Never enter a flooded basement unless you know the power has been turned off. The water level may be above the electrical outlets or there may be a submerged electrical cord. Be alert for gas leaks: Use a flashlight to inspect for damage. Don't smoke or use candles, lanterns or open flames unless you know the gas has been turned off and the area has been ventilated. Source.

Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA

BUILDING 1-STORY RATIO	
Rationale	Recommendations
Occupants of one-story buildings cannot go to the	Occupants of one-story buildings should be
higher elevations in their places while flooding.	informed about the increased flood risk associated
Also, they may face challenges during flood	with their structures to be more vigilant. These
evacuation and emergency sheltering, especially	buildings should be prioritized in evacuation action
while flash floods. Therefore, such structures may	plans, with occupants evacuated before inundation
potentially cause higher human loss. The ratio of	begins at their structures and access roads to their
flood damage to the total replacement cost is	places. Providing early warning systems and clear
usually higher in a one-story building, as most of its	evacuation routes can help ensure the safety of
parts are exposed to floods, which may lead to	these residents.
higher substantial damage rates.	
Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA	

BLDG. YEAR PRE-FIRM RATIO	
Rationale	Recommendations
Pre-FIRM structures are more vulnerable to flooding	The inventory of pre-FIRM floodplain structures
because they were constructed before the initial	will continue to be at risk of flooding unless
Flood Insurance Rate Map (FIRM) date and thus	deliberate actions are taken to reduce their losses.
were not built according to the regulations and	Source: WV Conservation Agency.
building codes for floodplain development.	
Additionally, many of such structures are not	Flood insurance can serve as a mitigation effort for
covered by flood insurance.	pre-FIRM structures. Such buildings can be insured
Many pre-FIRM buildings are unwisely located,	using "subsidized" rates. These rates are designed
repeatedly flooded, and account for a significant	to help people afford flood insurance even though
portion of flood insurance claims. Source: WV	their buildings were not built with flood protection
Conservation Agency.	in mind. Source: <u>FEMA</u> .
Data Sources: Effective and Advisory Floodplains for 1	

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BLDG. YEAR MINUS RATED POST-FIRM RATIO	
Rationale	Recommendations
Buildings rated as more than one foot below the Base Flood Elevation (BFE) are at a higher risk for flooding. Post-FIRM structures are expected to be constructed in accordance with regulations and building codes for floodplain development. Knowing	While investigating minus rated post-FIRM structures, historical FIRM maps should be considered to check if these structures were in the Special Flood Hazard Area (SFHA) when they were constructed.
the ratio of Minus Rated Post-FIRM buildings can inform risk assessments and emergency planning about the unexpected higher risk at such post-FIRM structures.	Mitigating the risk at minus-rated structures will save money from floodplain management. Owners of such buildings should be educated about the risks and encourage participation in flood insurance programs and mitigation initiatives. Grants or low-interest loans should be offered to owners of such post-FIRM structures for retrofitting their buildings with flood mitigation measures.

INFRASTRUCTURE: ESSENTIAL FACILITIES	
Rationale	Recommendations
Fire and police departments, as well as E-911	Essential facilities within a floodplain must receive
centers, must continue operating during natural	enhanced protection to ensure their operational
disasters. Hospitals and nursing homes with	continuity and service provision following a flood.
immobile patients are particularly susceptible to	
flooding. Children are especially vulnerable, and	Additionally, plans should be developed for the
schools often serve as refuges during floods.	long-term relocation of essential facilities, such as
Communities need to establish emergency protocols	police and fire stations, schools, and nursing
to maintain critical services amidst a flood.	homes, out of the floodplain.
Data Sources: Effective and Advisory Floodplains for 1% and 0.2% Annual-Chance events; WV BLRA;	

Emergency Management Division; Department of Education; USA Reference; Department of

dates

Transportation.

INFRASTRUCTURE: ROADS INUNDATED RATIO	
Rationale	Recommendations
A foot of water can float many vehicles and make	Communities should compare historical flooding
roads impassable. Analyzing inundation at this level	events with flood estimation models for active
is essential, as it can block regular access to	major roads and plan for alternative evacuation or
properties and services. Approximately three feet of water is near the limit for using high-profile vehicles	rescue routes.
for high-water rescues. At depths of about six feet	In the long run, they should consider increasing
or higher, boats and helicopters are required for	roadway elevation to mitigate the risk.
rescues.	

Data Sources: TIGER/Line, Census data; Depth grids from FEMA models; FEMA Hazus software generated, FSF Models.

COMMUNITY ASSETS HISTORICAL

Rationale Recommendations

Historical assets often have significant cultural value, so it is crucial to know how many historical assets are in flood-prone areas to aid in allocating resources for flood resilience and emergency response. Besides, It may affect insurance premiums for these assets and eligibility for government funding for flood mitigation.

Communities need to identify the flood risk, vulnerabilities, and existing capacity for resilience of historical properties in floodplain.

For historical community assets, it is crucial to document the property and its character-defining features as a record and guide for future repair work. This documentation should be stored in a safe location, with at least one duplicate kept at a secure site. The building, its site, and setting should be maintained in good repair, and character-defining features should be monitored regularly. Adaptive flood mitigation options should always be selected to minimize impacts on the historical character and appearance of a historical building or district. These options can range from temporary protective measures, such as temporary barriers, systems, or equipment, to structural and landscape adaptations. Examples include constructing berms or levees, elevating roads, sidewalks, and infrastructure along with buildings, all while maintaining the historical spatial relationships and settings.

Historical assets should be protected by proper drainage to avoid erosion of foundation walls by floods, water draining toward the building, or landscape damage. Additionally, improving or restoring on-site or adjacent natural systems, such as wetlands and green spaces, can be very helpful in mitigating flood risk.

Since historical community assets often have basements, similar recommendations for protecting basements from floods should be applied. These include elevating electrical components, mechanicals, and appliances or protecting them with barrier walls and waterproofing and installing sump pumps along with backflow valves. Source: National Park Service.

Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA; National Register site and area designations

COMMUNITY ASSETS NON-HISTORICAL Rationale Recommendations Buildings such as churches often serve as emergency It is crucial for floodplain managers and risk shelters during floods. Flooding can disrupt critical planners to perform hazard vulnerability analyses of community assets to devise appropriate community lifelines, including safety, water, shelter, health, and energy. The inundation of government mitigation strategies. They should also create buildings can cause service disruptions and damage plans for the long-term relocation of key important documents and records. community assets (e.g., utilities, town halls, churches, etc.) out of the floodplain. Examples of mitigation measures for utilities are emergency response plans, barriers around key assets, elevated electrical equipment, emergency

Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA; Reference USA; Homeland Infrastructure Foundation-Level Data; WV Water Development Authority; WV Infrastructure Jobs Development Council; WV Division of Natural Resources; Community feedback.

Source: FEMA.

generators, and bolted down chemical tanks.

BLDG. SUBSTANTIAL DAMAGE COUNT

based on HEC-RAS and Hazus depth models.

Rationale Recommendations Flood loss models quantify the degree of flood risk, Substantially damaged buildings can qualify for the including estimates of substantially damaged Increased Cost of Compliance (ICC) under the structures. Quantifying flood risk is crucial for National Flood Insurance Program. This assistance effective risk communication and flood reduction can help cover the expenses related to meeting efforts. Substantial damage estimate is a key mitigation requirements including elevation, indicator of the severity and impact of flood events, relocation, demolition, floodproofing for nonaiding in the efficient allocation of resources for residential structures, or combinations of these. recovery and reconstruction, adjusting insurance Policyholders with flood insurance in high-risk premiums, and understanding risk exposure. areas (Special Flood Hazard Area) can receive up to For many communities with pre-FIRM structures, the \$30,000 to help them bring their home or business substantial damage determination is one of the into compliance with their local community's strongest tools to get owners to comply with NFIP floodplain management regulations. Source: minimum and any higher standards required by the **FEMA**. Communities with high numbers of substantial damages should consider such community. Source: FEMA Region 3. assistance programs to mitigate the risk. Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA; Depth grids

BLDG. SUBSTANTIAL DAMAGE RATIO	
Rationale	Recommendations
See Substantial Damage Count.	See Substantial Damage Count.
Data Sources: See Substantial Damage Count.	

Recommendations unities with a high number of previous flood should be prioritized for mitigation planning
· ,
nding.
shing or enhancing floodplain management s, including stricter building codes and land gulations, can help mitigate future flood ge and reduce the number of claims.
9

Rationale	Recommendations
A preponderance of repetitive loss structures indicates that the community is at a higher risk for future losses. Repetitive loss structures can cause direct cost of the continued need for emergency services as well as the indirect cost related to lost economic activity and sales tax revenue from businesses that are offline during recovery efforts in addition to lost property taxes for abandoned properties. Source: FEMA Region 3.	Repetitive loss structures may be eligible for the Flood Mitigation Assistance (FMA) grant program by FEMA up to a 90% cost share for mitigation efforts such as property acquisition, structure demolition or relocation, building elevation, and dry flood proofing of non-residential structures. Source: FEMA. Communities with high numbers of repetitive loss structures should consider such grants to mitigate the risk. They should also consider comprehensive plans and economic development plans to identify sites for relocation
	from flood-prone areas in order to avoid future risk. Source: FEMA Region 3.

POPULATION IN FLOODPLAIN RATIO	
Rationale	Recommendations
More people residing in floodplains means higher human exposure to floods causing higher human loss.	Community officials should consider land Use planning and zoning to keep residential development away from the floodplains. The risk should be communicated with people residing in floodplains to educate them about the hazard and mitigation efforts such as flood insurance, elevating structures, wet flood proofing,
	etc.

Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA; Total population and average household size from Census Bureau's 2021 American Community Survey (ACS) 5-year estimates.

POPULATION DISPLACED RATIO	
Rationale	Recommendations
Short-term displacement may occur when	Communities should use population displacement
inundation damages residential units or blocks	estimates to enhance emergency response,
access to them. Evacuees plan to return to their	particularly for evacuation during high-risk floods.
communities after the inundation ends and the	They should use these estimates to identify
damaged residential units are restored. Until then,	evacuation routes and improve planning for
they may stay with relatives or friends in safer areas,	transportation, shelters, and supplies.
go to hotels, or use short-term shelters. Population	
displacement estimates can aid in pre-disaster	
emergency management and evacuation planning.	

Data Sources: Effective and Advisory Floodplains for 1% Annual-Chance event; WV BLRA; Total population and average household size from Census Bureau's 2021 American Community Survey (ACS) 5-year estimates; Depth grids based on HEC-RAS and Hazus depth models.

WV SOCIAL VULNERABILITY INDEX

Rationale Recommendations

A community with a higher social vulnerability is less likely to be able to recover from a flood disaster quickly and fully. The WV Socioeconomic Index is a combination of eight social and economic indicators to measure a population's vulnerability to flood hazards based on a localized approach. The select indicators are economic factors (Poverty Rate, Unemployment Rate), population characteristics (Vulnerable Ages Rate, Disability Rate, Population without a High School Education, Population Change), and housing (Median Housing Unit Value, Mobile Homes as Percentage of Housing).

Decision makers should pay attention to the social vulnerability index to identify the most vulnerable communities. By using available grants more efficiently, they can better serve these populations before, during, and after a flood event. This proactive approach ensures resources are allocated where they are needed most, enhancing overall community resilience and recovery efforts.

Additionally, investing in community outreach and education programs can help vulnerable populations better understand flood risks and how to prepare for them, further improving their resilience.

Data Sources: Census Bureau's American Community Survey (ACS) 5-year estimate of 2021; Census Bureau's Decennial Census (DEC) of 2010 & 2020 (For population change).