

Risk MAP (Mapping, Assessment, Supplemental) Slides prepared by the WV GIS Technical Center at West Virginia University for the **Community Coordination and Outreach** (CCO) meeting to discuss the new preliminary Flood Insurance Study (FIS) and Flood Insurance Rate Maps (FIRMs) for Jefferson County, WV, issued on September 24, 2024. The CCO meeting was held on December 11, 2024, at the Jefferson County Office of Homeland Security and Emergency Management, 28 Industrial Boulevard, Kearneysville West Virginia, 25430.

Risk MAP (Jefferson Co. Preliminary Flood Maps)

Risk Mapping (Review New Flood Risk Maps)

Map Changes

- BFE'S (e.g., 24' BFE change at Harpers Ferry)
- Floodplain Width (e.g., Shepherdstown)

SFHA Building Changes

- Mapped-in/Mapped Out Bldgs.
- LOMAs (SFHA bldgs. mapped out)

Risk Communications

 Outreach Letters for building changes in SFHA/Floodway

Future Map Discovery

 Map Zone AE Upgrades for Potomac / Shenandoah Rivers?



Risk <u>A</u>ssessment (Quantify Flood Risk)

Statewide Risk Assessment

(aggregate level or summary reports)

- River/Stream Scale
- County Scale
- Unincorporated Area Scale
- Incorporated Area Scale
 - o Shepherdstown
 - Harpers Ferry

Building Level Risk Assessments

- Unmitigated Structures
- Mitigated Structure

Risk Planning (Build Flood Resiliency)

Pre-Disaster Planning

- Preload WV Flood Tool <u>Structures</u> into FEMA's SDE Software
- Update Emergency Response & Hazard Mitigation Plans using risk assessments for major storm event

Higher Standards - Municipalities

- Apply for CRS status
- Adopt higher Freeboard value of 3 ft. in floodplain mgmt. ordinance

Verify Risk Layers on WV Flood Tool

- Building-level assessments
- Open space properties
- Repetitive Loss Areas



Risk MAP: Reduce Loss of Life and Property

Web link to Slide Deck

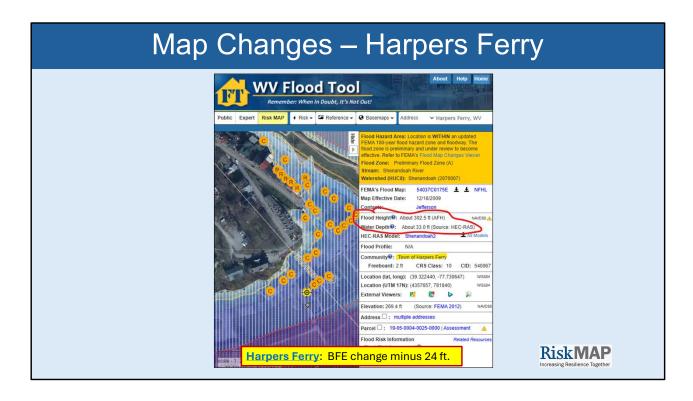
This CCO meeting is an opportunity for local government representatives to work with FEMA Region 3, state government representatives, and members of the project team on strategies and resources for public outreach, how to provide comments/appeals to the preliminary information, the ordinance update and adoption process, and other questions/answers related to the National Flood Insurance Program (NFIP) and getting the new FIRMs to effective status.

This CCO meeting is organized by the National Flood Insurance Program (NFIP), a voluntary program that works to reduce future flood losses by guiding development away from hazardous areas, and by encouraging communities to:

- Know Your Risk: Identify flood hazards through mapping.
- Insure Your Risk: Provide insurance and outreach measures.
- Reduce Your Risk: Manage floodplains through ordinances, mitigation practice and resiliency efforts.

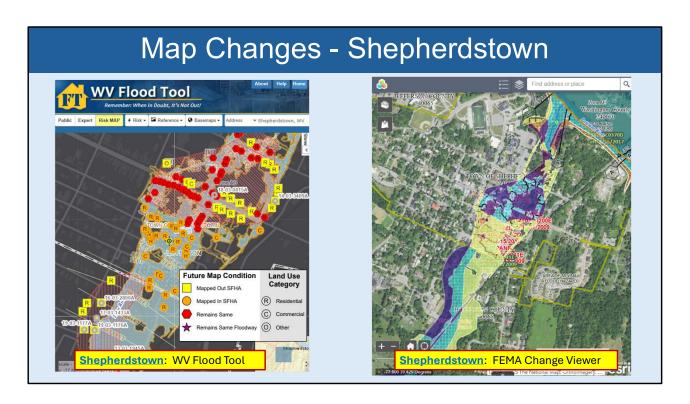
Community To-Do List

- Review the preliminary FIRM. Make corrections, share comments and submit appeals to FEMA through the community Chief Executive Officer (CEO), when appropriate.
- Reach out to notify residents, businesses and property owners affected by the changes on the FIRM.

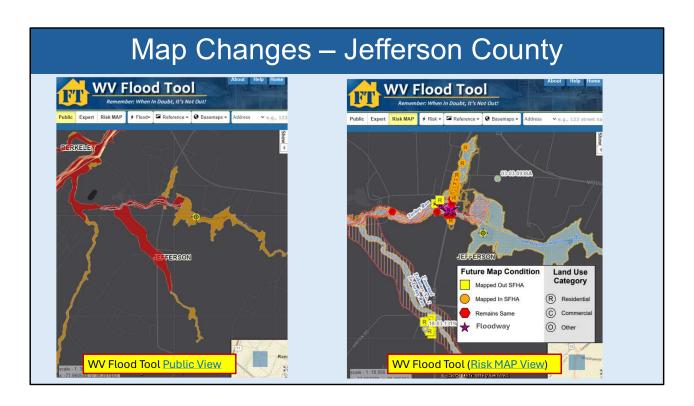


The preliminary FIRM shows flood risk zones in a community, including Special Flood Hazard Areas (SFHAs), subject to inundation by the base (1%-percent-annual-chance) flood. The 1%-annual-chance flood is also referred to as the 100-year flood.

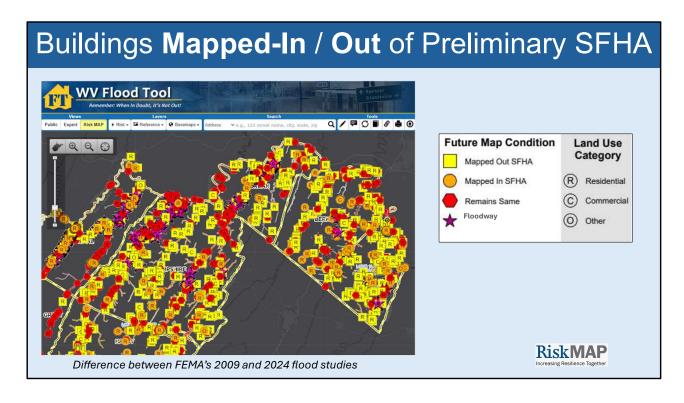
Communities like **Harpers Ferry** should review its preliminary Flood Insurance Rate Map (FIRM) where structures are being mapped into a high-risk Special Flood Hazard Area, and where the base flood elevation is decreasing by 24 feet due to the revised 1%-annual-chance backwater effect where Shenandoah River meets the larger Potomac River.



Preliminary maps show the high-risk floodplain of **Shepherdstown** is changing dramatically, and consequently these floodplain boundary changes between the current 2009 effective and 2024 preliminary flood maps should be viewed using the WV Flood Tool's Risk MAP View (SFHA Building Changes - Building Changes Since Last FIRM) and FEMA's Changes Since Last FIRM (CSLF) Viewer. **Shepherdstown** has nearly 30 structures being mapped into the updated Special Flood Hazard Area, and so it is the community's responsibility to notify property owners and other stakeholders that they will be affected by the map changes.



Preliminary map changes for **Jefferson County Unincorporated** show "mapped-in structures" (orange symbol color) along streams where studies have been extended; or "mapped-out" structures (yellow symbol color) along existing streams due to more accurate topographic data and updated hydrologic/hydraulic flood studies.



The WV Flood Tool's Risk MAP View shows the future building status change according to the new flood maps:

- Mapped Out SFHA (yellow square symbol). Communities should notify property owners of map-in SFHA changes. Additionally, these structures may be candidates for LiDAR LOMAS.
- Mapped In SFHA (orange circle symbol). Communities should notify property owners of map-out SFHA changes.
- No Change Remains Same in SFHA (red hexagon symbol).
- Floodway (star symbol)

SFHA Building Changes: Mapped-In/Out

COMMUNITY IDENTIFICATION		Estimated	Estimated structures in	Estimated	Estimated
Community Name	Community Type	structures in the Community	the preliminary flood high hazard area	structures newly mapped in	structures newly mapped out
Jefferson County*	Unincorporated	20,397	317	55	220
Bolivar	Incorporated	616	4	4	0
Charles Town	Incorporated	3,670	21	4	8
Harpers Ferry	Incorporated	276	31	30	0
Ranson	Incorporated	2,918	50	1	28
Shepherdstown	Incorporated	735	76	29	20
JEFFERSON	County	28,612	499	123	276

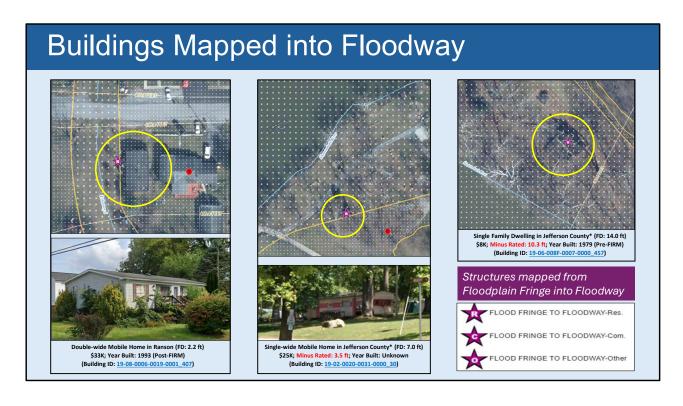
^{*} Unincorporated Area

County Net Change in structures: - 153

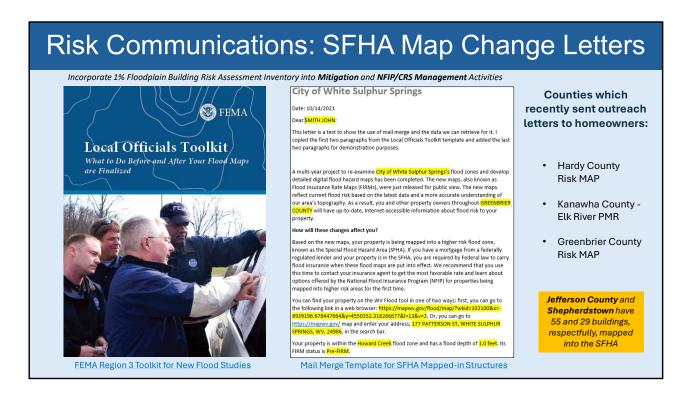
County Net Change in floodway structures: - 14



Tax assessment records and aerial imagery allow for a more detailed inventory of primary buildings within the Special Flood Hazard Area and Regulatory Floodway. For **Jefferson county**, the preliminary flood maps reveal a net total of 499 structures in the preliminary SFHA, with 123 structures mapped-in the SFHA and 276 structures (more than double) mapped out. The countywide building net change is minus 153 and minus 14 structures in the preliminary SFHA and Floodway, respectively. Communities should contact the State NFIP Office for technical assistance in mailing notification letters to property owners that will be affected by these map changes.



Communities should also notify property owners being mapped into a much higher risk flood zone of the Special Flood Hazard Area (SFHA), known as the **Regulatory Floodway**, or the main channel of the river/stream where floodwaters are likely the deepest and with the highest velocities. Before a local permit can be issued for proposed development in the floodway, a "No-Rise/No Impact" certification must be submitted by a professional engineer licensed in West Virginia to ensure a proposed project won't increase flood levels.

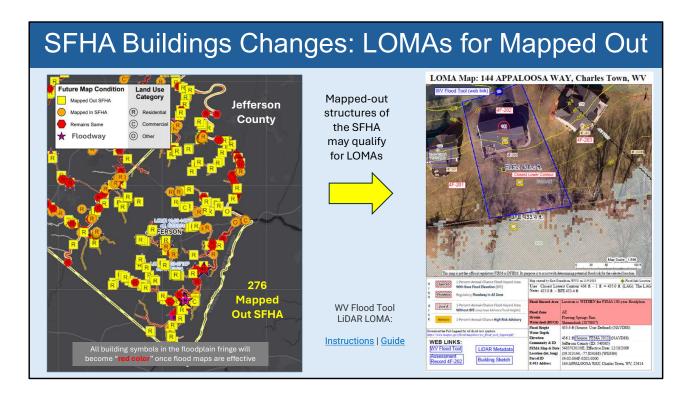


Communities should contact the State NFIP Office for technical support in creating outreach letters for property owners affected by the map changes. Based on mail merge templates, outreach letters on community letterhead can be generated for all (1) SFHA Mapped-In, (2) Mapped-In Floodway, and (3) SFHA Mapped-Out structures shown on the WV Flood Tool's RiskMAP View (www.mapwv.gov/Flood). All the communities must do is download the files, then print, validate, and mail the letters. CRS communities like Jefferson County Unincorporated should be eligible for credit points for this outreach activity.

For the SFHA mapped-out letters, it is important to have this text included in the letter template: "If you do currently have flood insurance, you should not cancel your flood insurance before the new flood maps are officially adopted by the community. Moreover, if you have a federally-backed mortgage, NEVER cancel your flood insurance before consulting your mortgage lender!"

Another useful resource about the Regulatory Update is FEMA's Risk Communication Guidebook for Local Officials.

https://www.fema.gov/sites/default/files/documents/fema_region-6_risk-communications-guidebook_112023.pdf#page=25



Before the preliminary FIRMS become effective, property owners with structures that are mapped out of the SFHA (yellow square symbols on WV Flood Tool's RiskMAP View) may be eligible for a **LiDAR Letter of Map Amendment** (LOMA).

It is estimated that 276 structures are mapped out of the SFHA for the entire county. If applicable, LiDAR data can replace the requirement to submit certified elevation information for LOMAs, which can create a cost savings for property owners requiring mandatory flood insurance. If property owners want to expedite the removal of their structure from the SFHA, then refer to the information links regarding LiDAR LOMAs for more guidance.

River/Stream Building Risk Assessment



MEDIAN BUILDING VALUE: **Town Run** and **Shenandoah River** rank first and fourth, respectively, of 156 major rivers/streams in the state with the highest median value of structures in high-risk flood areas.

#	STATE CATEGORY RANK	Divar/Stroom Floodulain	Building Characteristics	CATEGORY SCORE
		River/Stream Floodplain	Building Median Value	
1	1	Town Run	\$247,700	100.0%
2	4	Shenandoah River	\$95,100	98.0%
3	24	Potomac River	\$57,300	85.1%

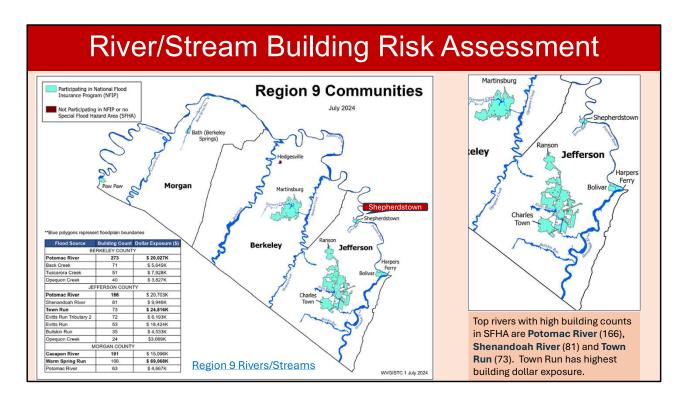


FLOOD DEPTH MEDIAN: Floodplain structures along the **Shenandoah River** have high flood depths compared to 156 other major rivers/streams in the state.

	STATE CATEGORY RANK	River/Stream Floodplain	Floodplain Characteristics		
#			Floodplain Length	Flood Depth Median	CATEGORY SCORE
1	12	Shenandoah River	30.2 Miles	7.4 Ft	92.9%
2	2	Potomac River	143.8 Miles	4.5 Ft	99.3%
3	147	Town Run	2.1 Miles	0.2 Ft	5.8%

WV Risk Explorer: Stream Risk Comparison Report

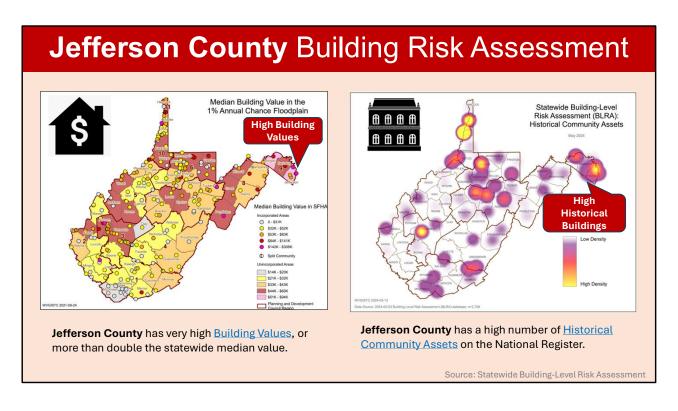
Risk assessment results of 156 major rivers/streams in the state reveal that **Town Run** and **Shenandoah River** have high building values and thus more dollar exposure to flood damage. Both the **Shenandoah** and **Potomac Rivers** have high flood depth medians values (> 4.5 feet) for a 1%-annual-chance (100-yr) flood which translates to a potential for higher damage losses and loss of life.



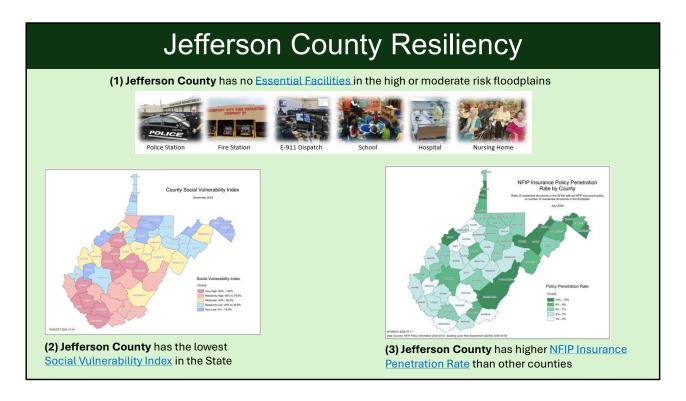
A river/stream building risk assessment for Region 9 and Jefferson County reveals that the **Potomac River** has the most structures mapped in the SFHA while **Town Run** has fewer structures but the largest cumulative building value.

Jefferson County Risk Assessment JEFFERSON COUNTY ranks "very high" or in the top 20% of all 55 counties in the state for the five risk indicators below. View Top 20% Risk Indicators Report for county. Click on Risk Factor links for rationales/recommendations. Building Median Value \$97,450 (Median \$42,200) **VERY HIGH** Bldg. Subgrade Basements Ratio 49.5% 94.4% **VERY HIGH Building Characteristics** Bldg. Year Minus Rated Post-FIRM Ratio 9.4% 81.4% Very High **Community Assets** 120 94.4% **VERY HIGH** Community Assets Historical VERY HIGH **Building Damage Loss** Bldg. Substantial Damage Ratio 24.0% 90.7% JEFFERSON COUNTY UNINCORPORATED* ranks "very high" or in the top 20% of all 55 unincorporated areas in the state for the six risk indicators below. View Top 20% Risk Indicators Report for incorporated area. Indicator Rating 4 Floodplain Characteristics Flood Depth Median 4.7 Ft 94.4% **VERY HIGH** Building Median Value \$93,150 (Median \$37,350) **VERY HIGH** 100.0% Bldg. Subgrade Basements Ratio 48.9% 98.1% **VERY HIGH Building Characteristics** Bldg. Year Minus Rated Post-FIRM Ratio 14.5% 90.7% **VERY HIGH** Community Assets VERY HIGH Community Assets Historical 26 100.0% 29.7% **Building Damage Loss** Bldg. Substantial Damage Ratio **VERY HIGH** 90.7%

A Top 20% Risk Indicators Report reveals that **Jefferson County** and **Jefferson County Unincorporated** have structures in the high-risk flood zones that are of high appraisal value and which reside in historical districts. View the WV Risk Explorer report for more information about these risk factors specific to Jefferson County including rationales and recommendations.

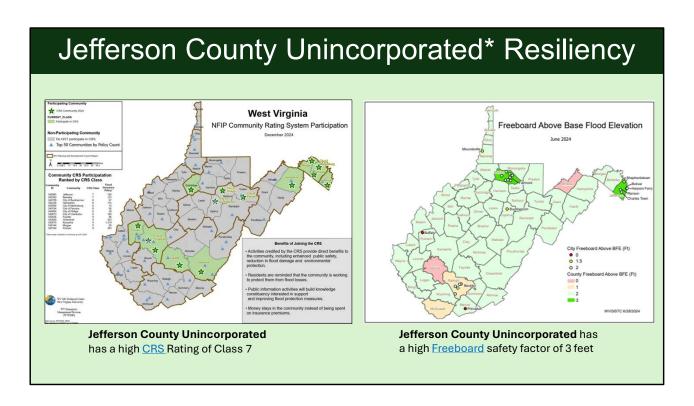


When compared to all 55 counties in the state, for the **Jefferson County** structures located in the Special Flood Hazard Area, these inventoried buildings have high appraisal values, and a large number are designated by the National Register of Historic Places. Graphics of these risk indicators affecting Jefferson County can be discovered from the WV Hazard Library.

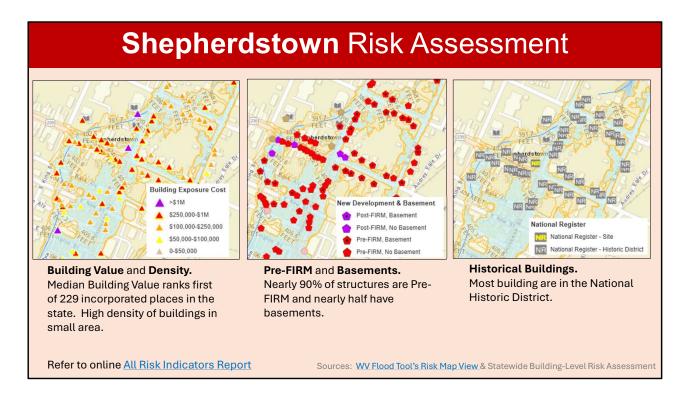


Jefferson County is more resilient to flooding than most other counties in the state because the county has:

- No Essential Facilities in high (100-yr) or moderate (500-yr) risk floodplains.
- The lowest **Social Vulnerability Index** in the state.
- Higher NFIP Insurance Penetration Rate coverage than other counties.

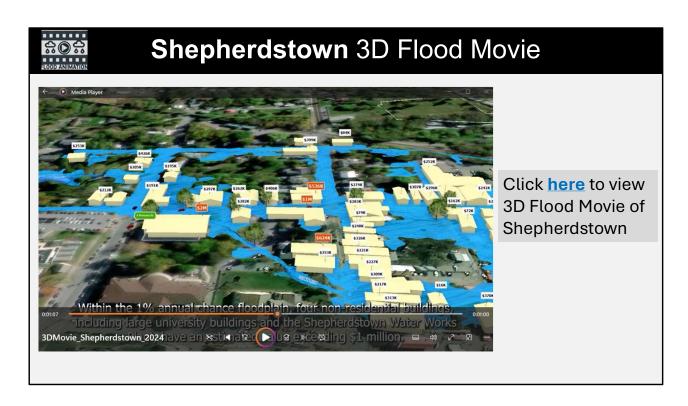


Jefferson County Unincorporated implements higher standards for floodplain management than all the other 284 incorporated and unincorporated communities in the state



Shepherdstown has a high density of 76 buildings in the high-risk floodplain, nearly all of which are pre-FIRM and within the Shepherdstown Historic District. Shepherdstown ranks very high for the following building risk factors:

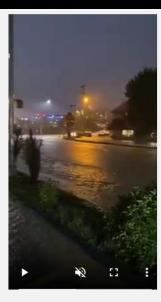
- High Building Dollar Value and Density of Structures. A higher total building value
 in floodplains can lead to increased insurance costs, while a higher density of
 buildings per acre in the floodplain signifies a greater physical and human exposure
 to flooding.
- High number of Pre-FIRM Structures with Basements. Pre-FIRM structures are more vulnerable to flooding because they were constructed when a Flood Insurance Rate Map (FIRM) was not in effect and thus were not built according to the regulations and building codes for floodplain development. Subgrade basements can flood quickly, especially in the event of flash floods, leading to structural damage, property loss, and increased recovery costs. Additionally, electrical equipment in basements can increase the risk of electrocution while flooding.
- Higher number of Historical Buildings. Historical assets often have significant cultural value, so it is crucial to know how many historical assets are in floodprone areas to aid in allocating resources for flood resilience and emergency response. A designated historic structure can obtain the benefit of subsidized flood insurance through the NFIP even if it has been substantially improved or substantially damaged so long as the building maintains its historic designation. Refer to FEMA's Floodplain Management bulletin of Historic Structures for more information. https://data.wvgis.wvu.edu/pub/RA/_resources/Historic/FEMA_bulletin_historic_structures_2008.pdf



View the narrated 3D flood visualization movie of **Shepherdstown** as an effective way of communicating flood risk and high building values for a major 1%-annual-chance (100-yr) flood event. Shepherdstown, the oldest town in West Virginia, faces flooding from two primary sources: Town Run and the backwater of the Potomac River. The Potomac River borders the eastern edge of the community, while Town Run flows through the town, winding under the historic district. The 1936 flood on Town Run caused maximum flood heights ranging from 1.5 to 2.0 feet in some areas of the town.

Example Urban Flooding

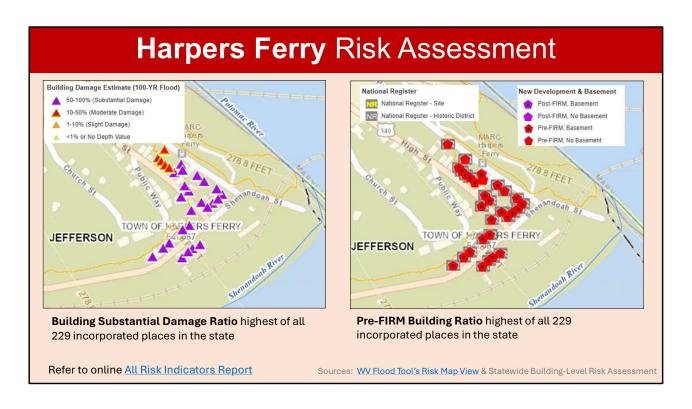




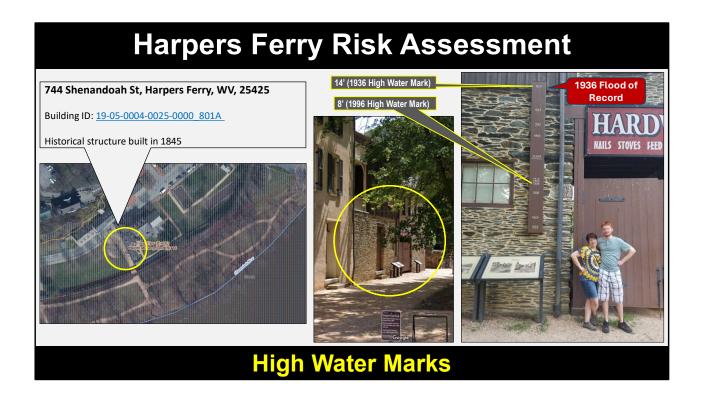
View Videos of 2021 Morgantown Flooding along Popenoe Run on Patteson Drive near WVU stadium that may occur similarly on Town Run in Shepherdstown

Courtesy of WV Hazard Library

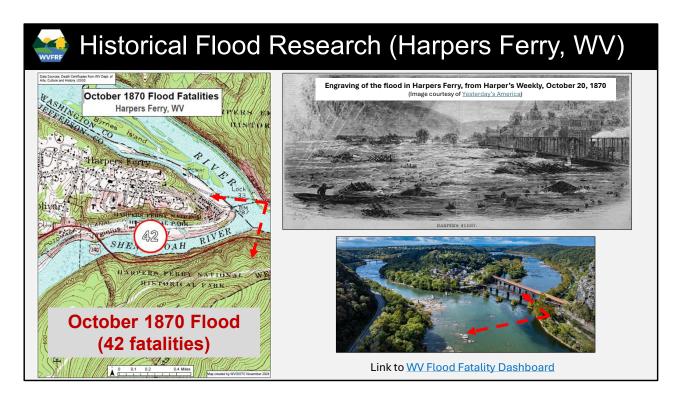
The 2021 Morgantown urban flooding along Popenoe Run on Patterson Driver may occur similarly on Town Run in **Shepherdstown**. According to FEMA's FIS report, flooding from Town Run typically results in shallow overland flow depths of less than 3 feet. However, when the channel capacity is exceeded, floodwaters follow through streets and low-lying areas, and impact regions not directly adjacent to the stream channel. Like the 2021 urban flooding in Morgantown, primary roads in Shepherdstown will likely be flooded during a major storm event. Understanding the town's vulnerabilities, such as the impact of floods on primary roads and high-value structures, is essential for effective flood preparedness and resiliency efforts.



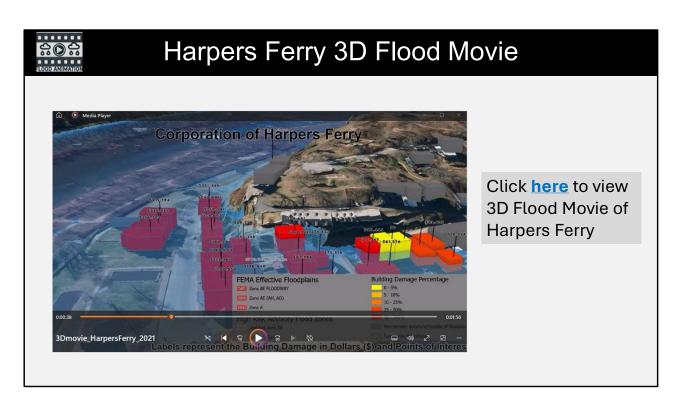
The historical buildings located in **Harpers Ferry** are subject to very high flood depths (second floor flooding) and damage from a major flood storm. Fortunately, the historical masonry buildings of Harpers Ferry are more durable and resistant to water damage than other construction materials.



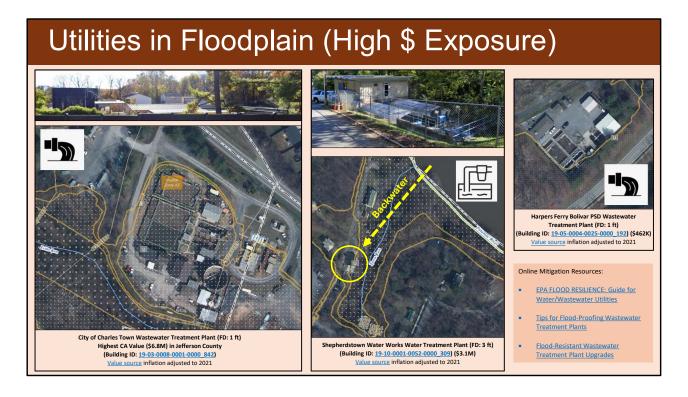
Although the damage loss estimates for the structures in **Harpers Ferry** will decrease with the new preliminary flood maps, Harpers Ferry is the lowest point in the state and the town repeatedly floods at the confluence of the Shenandoah and Potomac Rivers. The worst known flood was on March 19, 1936, when the Potomac crested at a record 36.5 feet, more than 18 feet above flood stage.



Since recorded history, severe floods have ravaged **Harpers Ferry.** The flood of 1870 resulted in the Shenandoah River rising so rapidly that residents were trapped on Virginius Island. Floodwaters swept away much of the island's homes and industry and claimed 42 lives at Harpers Ferry.

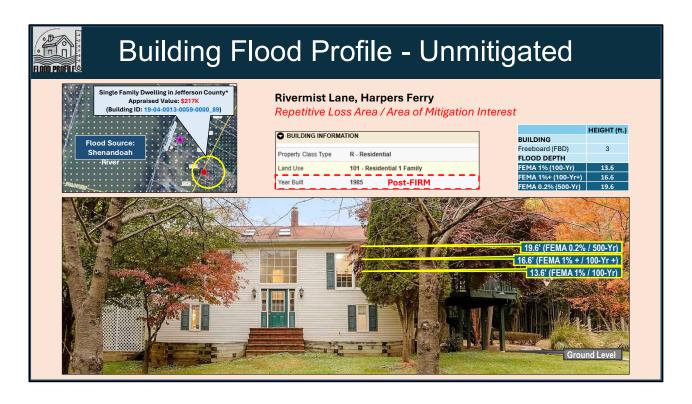


View the narrated 3D flood visualization movie of **Harpers Ferry** as an effective way of communicating flood risk and high building values for a major 1%-annual-chance (100-yr) flood event occurring at Harpers Ferry. The movies shows damage loss estimates for a 100-year flood event based on FEMA's 2009 flood model.



Water and wastewater treatment **utilities** of Jefferson County are high-value assets that provide vital services to nearby communities. These utilities are typically close to flood sources and thus communities should floodproof these structures to minimize damage from future floods. Examples of mitigation measures for *utilities* include:

- Emergency response plan
- Barriers around key assets
- Elevated electrical equipment
- Emergency generators
- Bolted down chemical tanks

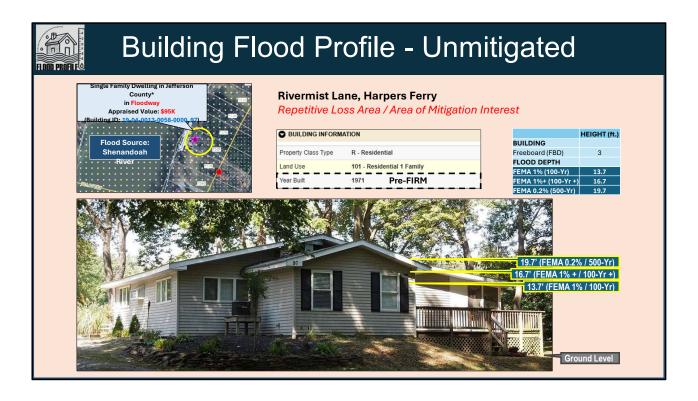


An unmitigated residential structure built in 1985 is located along **Shenandoah River** at 89 RIVERMIST LN, Harpers Ferry, WV, 25425. Based on the new flood study, the flood elevations range from 13.6 feet to 19.6 feet for the 1%-annual-chance(100-yr) and 0.2%-annual-chance (500-yr) flood events. The new Flood Study Profile reveals the following flood elevations for the 100-yr and 500-yr flood frequencies:

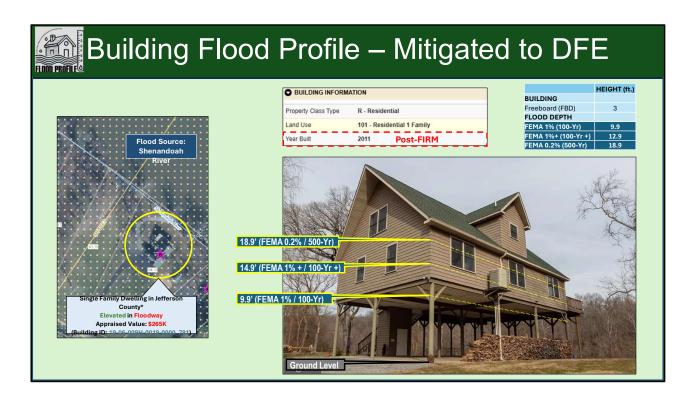
- □ 13.6 feet for a major 1% annual chance (100-yr) flood event.
- □ 16.6 feet for a 1-percent plus annual chance (100-yr) flood. The 1-percent plus flood elevation for a study utilizing rainfall-runoff methodology is defined as a flood elevation derived by using discharges at the upper 84-percent confidence limit for the 1-percent-annual-chance flood. FEMA captures this statistical uncertainty in its 1%+ flood elevations representing the higher 84-percent confidence limit of the statistical error for calculating the 1%-annual-chance event.
- ☐ 19.6 feet for a catastrophic 0.2%-annual-chance (500-yr) flood event.

This structure is a very vulnerable flood risk area along the Shenandoah River. This area has been mapped on the WV Flood Tool's RiskMAP View as a REPETITIVE LOSS AREA / AREA OF MITIGATION INTEREST (AoMI) based on the following criteria:

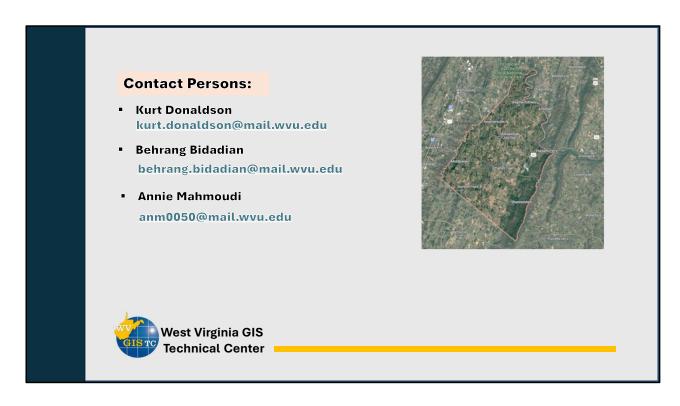
- Repetitive Loss Structures
- Substantial Damage Estimates
- Mitigated Properties
- High Flood Depths
- High Water Marks
- Similar Topography



This one-store residential Pre-FIRM structure located at 97 RIVERMIST LN, Harpers Ferry, WV, 25425 is in the Regulatory Floodway of the **Shenandoah River** and subject to extreme flood depths of 13.7 feet and 19.7 feet for the 1%-annual-chance event (100-yr) and 0.2%-annual-chance event (500-yr) flood events, respectively. To avoid loss of life during a major flood event, residents at this home must evacuate to higher ground away from the structure.



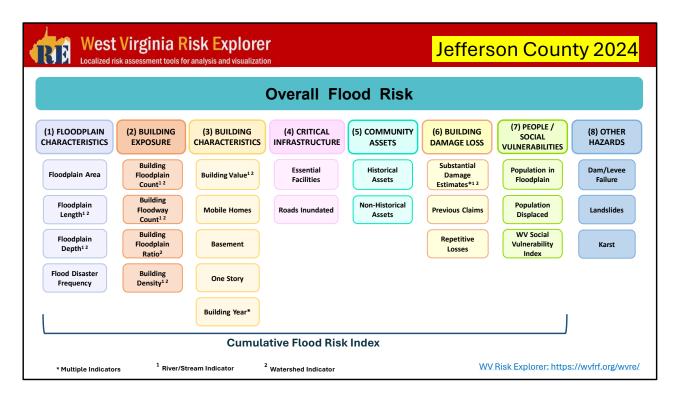
Built in 2011, this mitigated residential structure at 781 AVON BEND RD, Charles Town, WV, 25414, is elevated to the Design Flood Elevation (DFE) of the FEMA 1%-annual-chance (100-yr) base flood elevation plus 3 feet of freeboard. However, this home is still vulnerable to extreme flooding from a rare, catastrophic 0.2%-annual-chance flood depth of 19 feet. The building appraisal value of this structure is \$265,000 on the 2024 tax assessment database, while the total tax appraisal value (building and land) is \$406,200 compared to \$554,000 on Zillow.



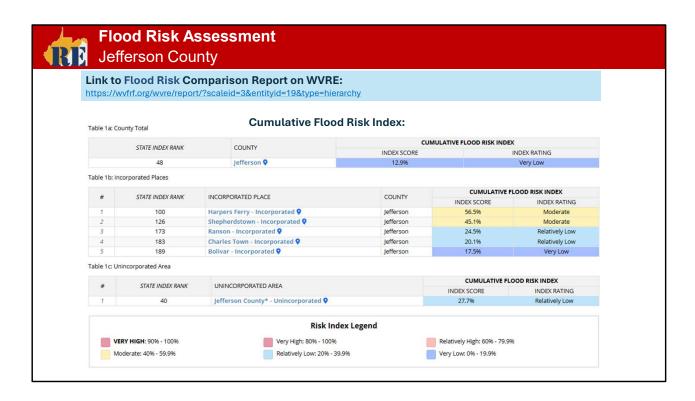
Contact information if one has questions about the risk assessment slides.



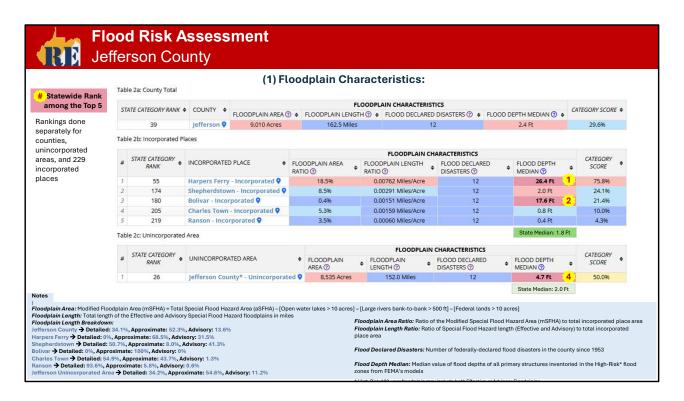
Jefferson County risk assessment using the **WV Risk Explorer**, a risk tool of the WV Flood Resiliency Framework (www.WVFRF.org)



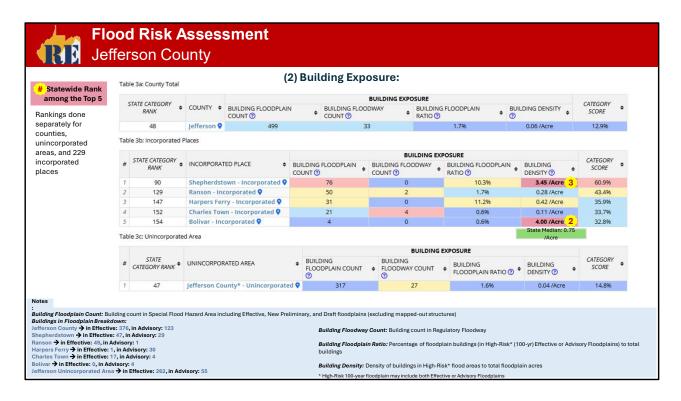
25 Flood Risk Indicators quantify the overall cumulative risk index of each community. Refer to the WV Risk Explorer Tool for rationales and recommendations of each risk factor.



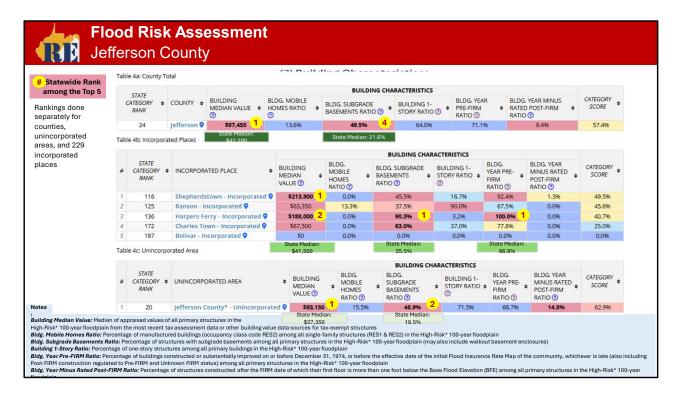
Cumulative Flood Risk Index report for Jefferson County, Jefferson County Unincorporated, and Incorporated Places. View online report using the WV Risk Explorer Tool.



Floodplain Characteristics Category. Harpers Ferry and Bolivar have high median flood depths for structures located in the Special Flood Hazard Area.



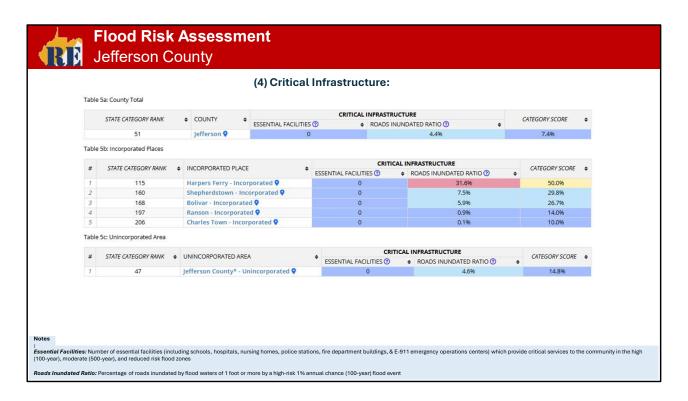
Building Exposure Category. Bolivar and Shepherdstown have a high density of structures in the Special Flood Hazard Area.



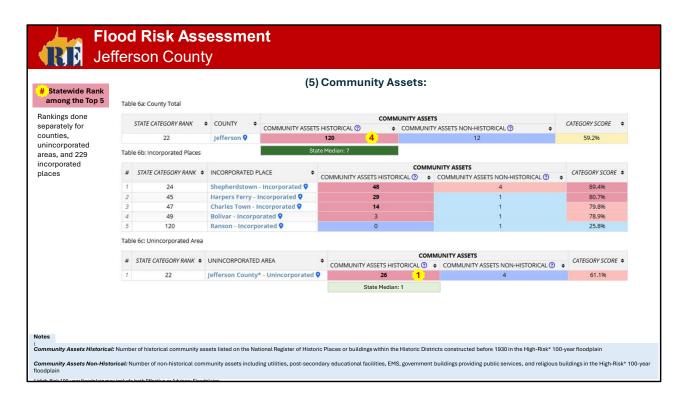
Building Characteristics Category. Although Bolivar was not ranked because it only has four structures in the high-risk flood zones, all communities in Jefferson County have high building values.

Since Shepherdstown and Harpers Ferry are designated historic districts, nearly all these structures are Pre-FIRM or built before there were effective Flood Insurance Rate Maps.

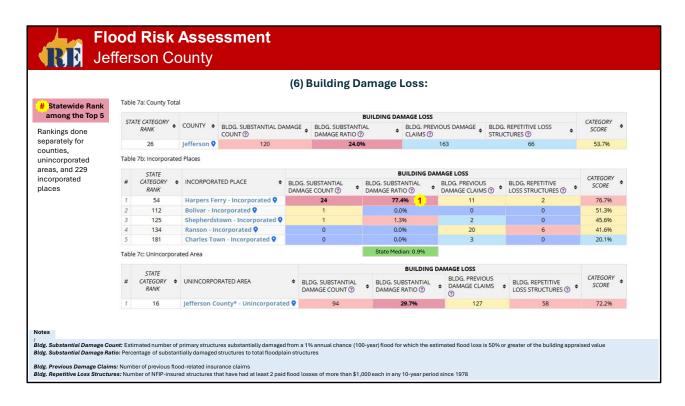
Based on the tax assessment data, Jefferson County has a percentage of structures with basements, but some of these structures are "walkout" basements instead of "subgrade" basements.



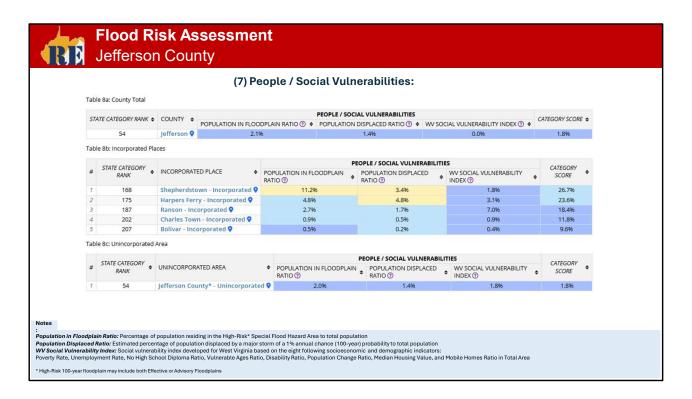
Critical Infrastructure. Jefferson County has no essential facilities in the high and moderate flood risk zones.



Community Assets. Jefferson County has a high number of historical structures in the SFHA that are vulnerable to flooding. Jefferson County Unincorporated ranks 1st of all other 55 unincorporated areas in the state.



Building Damage Loss. Harpers Ferry has high substantial damage estimates (more than 50% damage to structure) because of high flood depths for a major 1%-annual-chance storm.



People / Social Vulnerabilities. Jefferson County has the lowest WV Social Vulnerability Index in the state and thus should be able to recover more quickly from a major flood disaster than most counties in the state.